### CITY COUNCIL REPORT



MEETING DATE: SEPTEMBER 6, 2005

ITEM No. 3

GOAL: Coordinate Planning to Balance Infrastructure

SUBJECT

**Gold Dust Property - 6-HE-2005** 

REQUEST

Request to approve an Environmentally Sensitive Lands Ordinance (ESLO) Hardship Exemption from the 15 foot wall setback requirement located at 12654 & 12686 E Gold Dust Avenue and 12656 E Cochise

Drive.

**OWNER** 

NC Gold Dust Main LLC

602-852-3400

APPLICANT CONTACT

Steven Voss

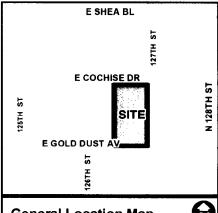
LVA Urban Design Studio LLC

480-994-0994

LOCATION

12654 & 12686 E Gold Dust Avenue

and 12656 E Cochise Drive



**General Location Map** 

### BACKGROUND

### Zoning.

The site is zoned R1-43 ESL (Single Family Residential) District. The R1-43 ESL zoning district allows for single-family residences on parcels of 43,000 square feet or greater. The Environmentally Sensitive Lands (ESL) designation contains standards to maintain and protect the natural desert including the provision of NAOS. The most recent update to ESLO requires that site walls for lots of this size maintain a 15-foot property line setback to facilitate drainage and wildlife movement between developed portions of lots. Where each adjoining property provided a 15-foot property line setback, a 30-foot wide, open space (NAOS) will result.

### General Plan.

The General Plan Land Use Element designates the property as Rural Neighborhoods. This category includes residential zoned properties of the size of the subject site and surrounding properties and supports the R1-43 zoning.

### Context.

The site is located between Gold Dust and Cochise near the 126<sup>th</sup> Street Alignment, in the East Shea Boulevard area. The surrounding property is zoned R1-43ESL on each side of the site.

### ORDINANCE REQUIREMENTS

Section 6.1071.A.3.d.4 states that walls shall be set back from the property line a minimum of fifteen (15) feet from a side and rear property line of single family residential parcels containing 35,000 square feet or greater.

### APPLICANT'S PROPOSAL

### Goal/Purpose of Request.

The purpose of the request is to obtain a Hardship Exemption pursuant to Section 6.1022.D. of the ESL Ordinance based on the circumstances of the site and difficulties in developing this site due to existing development and walls located on adjoining properties.

### Applicant's Request.

The request is for an exemption of the 15 foot wall setback where the site is adjacent to parcels that contain existing residences and where existing walls have been established by those property owners on or near the common property lines. The requested wall exemptions are to permit a wall on the common property line between Lots 1 and 2, a wall along the property line along the western property line on Lot 3 and along the eastern boundary line of Lot 1. Existing walls are located on or near portions of the eastern property line of Lot 1 and the western property line of Lot 3.

### Key Issues.

- A hardship exemption is requested for walls to be located within the required 15 foot wall setback.
- Two (2) of the property lines have had walls constructed walls on or near the common property lines by the adjoining property owners.
- One (1) of the walls will be constructed on the common property line of undeveloped lots owned by the applicant.
- One neighbor has expressed opposition in a phone call to city staff indicating a desire that the applicant conform to current provisions.

### Community Impact.

Impact to the community is not expected to be significant. The wash running through the site will provide sufficient area to facilitate drainage and wildlife habitat and movement. Existing walls are located along the southeast and northwest sides of the site.

### IMPACT ANALYSIS

### Development information.

The applicant has received land division approval for 3 lots from the subject 5 acre property and indicates that a future land division will be requested to create a forth parcel from the site with each of the parcels containing approximately 1.25 acres. A wash is located in the central portion of the site and is contained within NAOS areas.

### Open space, scenic corridors.

NAOS area has been provided through the wash on the site. Minimum 30-foot wide drainage and wildlife areas have been provided between Lot 1

and future Lot 4 to the north.

### Policy Implications.

The requested hardship exemption is justified based on existing walls built by neighbors on or near the property lines along the southeast and northwest sides of the site and the common property line between Lots 1 and 2 due to the reduced develop ability of the lots due to the wash and NAOS area located on Lot 2.

### Community Involvement.

The applicant has undertaken a Neighborhood Involvement Process and has sent notices of the request to 27 property owners within approximately 300 feet of the site. The applicant received 1 phone call and 1 letter of support from property owners located to the northwest and south of the site respectively. Staff has received 3 phone calls, two in support and one opposed to the request. The person opposed indicated the applicant should be required to conform to the provisions of the Ordinance however, no follow-up letter was submitted. (See Neighborhood Involvement, Attachment #6.)

### Other Boards and Commissions.

A GLO abandonment was approved for this site by Council in 2004.

### **FINDINGS**

### 1. Demonstrated Substantial Hardship that would reduce the ability to use the parcel(s):

The combination of building setbacks, the location of a wash corridor through the site and required 15 foot wall setbacks substantially constrain construction envelopes and reduce the overall use of the site.

### 2. The requested exemption is consistent with the intent and purpose of the ESL Ordinance:

The property owner has met the intent of the Ordinance by protection of the wash corridor and conserving the character and landscape of the natural desert. Significant open space is provided along the wash corridor for the purpose of stormwater conveyance, wildlife habitat and movement and maintenance of native vegetation in accordance with the intent and purpose of ESL.

### 3. The application of the new ESLO standards does not achieve significant benefit for protection of the environment and community:

Property line walls currently exist along portions of the property boundary. Creating a 15-foot wall setback on the site without the provision of a corresponding setback from adjoining lots will not achieve a significant benefit or achieve the 30-foot wide drainage and wildlife corridor along property lines that was envisioned by the Ordinance.

### 4. The requested exemption is in conformance with a previously

### adopted version of the ESL Ordinance:

The requested placement of site walls within 15 feet of the property line conforms to the provisions of the previous ESL Ordinance, which allowed walls to be located on property lines.

### **STAFF**

Staff recommends approval of the request.

### RECOMMENDATION

RESPONSIBLE DEPT(S)

### Planning and Development Services Department

Current Planning Services

### **STAFF CONTACT**

Al Ward, AICP Senior Planner 480-312-7067

award@ScottsdaleAZ.gov

### APPROVED BY

Randy Grant

Chief Planning Officer Phone: 480-312-7995

E-mail: rgrant@ScottsdaleAZ.gov

Ed Gawf

Deputy City Manager Phone: 480-312-4510

E-mail: EGawf@ScottsdaleAZ.gov

### **ATTACHMENTS**

- 1. Project Narrative
- 2. Justification for Exemption
- 3. Context Aerial
- 3A. Aerial Close-up
- 4. Land Use Map
- 5. Zoning Map
- 6. Neighborhood Involvement
- 7. City Notification Map
- 8. Photographs
- 9. Proposed Site Plan

### **GOLD DUST PROPERTY**

### **ESLO WAIVER REQUEST**

### Introduction

The subject property is comprised of approximately 5 acres, bound by Gold Dust Avenue on the south, Cochise Boulevard on the north and is roughly centered between 126<sup>th</sup> Street to the west and 128<sup>th</sup> Street to the east. A Land Division Application for the property requesting a 4-lot subdivision has been submitted and is pending with the City of Scottsdale (submitted May 17, 2004).

### **Discussion**

A preliminary meeting with the City regarding the house plans for Lot 1 and the land division application was held in February, 2004 and subsequent application was made on May 17<sup>th</sup>, 2004. The project application, as submitted, met or exceeded the development standards set forth by the then current ESL Ordinance (ver.2). Following the submittal, the updated ESLO (ver.3) was adopted and included a number of modifications that influenced development standards in ESL designated areas. The modification of greatest consequence to the subject property includes a requirement to provide 15 feet of side yard wall setback where the subdivision is adjacent to a parcel with an existing residence. Throughout the initial submittal/review period, the applicant was not made aware by Staff of the proposed ESLO update, and the ramifications of that update on the proposed land division. Notification to the applicant was made only after several extended review periods, resulting in a rejection of the application in its current form citing the non-conformance of site walls.

The applicant is requesting a waiver of the 15-foot development envelope setback requirement in portions of the site where adjoining properties have constructed side yard walls on the shared property line and between proposed lots 1 and 2 (see attached Conceptual Site Plan exhibit).

Per lot description of wall locations:

- Lot 1 Proposed waiver of development envelope setback on east property line in section where existing side wall is currently located. Proposed waiver of western side yard development envelope setback adjacent to Lot 2 – 20foot building setback requirement will be observed.
- Lot 2 Proposed waiver of eastern side yard development envelope setback adjacent to Lot 1. 15-foot setback will be maintained on western side of lot due to existing side wall setback on adjacent property.
- Lot 3 Proposed waiver of side yard development envelope setback on western property line where existing side wall is currently located.
- Lot 4 No waiver is requested.

### **Justification for Exemption**

### 1. Substantial Hardship

The proposed development envelopes defined for the property adhere to necessary setbacks for the wash corridor and adjacent sensitive natural habitat. The combination of these setbacks and required ESL 15-foot site-wall setbacks will result in constrained envelopes that reduce the overall use and allowed density of the site which was started with the City prior to ELSO (ver.3) being adopted.

### 2. Consistent with the Intent and Purpose of the Ordinance

The ESL Ordinance was established to protect sensitive natural areas within the City and promote an increased quality of life for citizens. More specifically the Ordinance is designed to protect residents, structures and significant natural resources. It also is intended to minimize the cost of public services and conserve the character and landscape of the natural desert. The property owner has met these objectives by identifying valuable natural areas and promoting the protection of them by establishing appropriate development setbacks and preservation measures. The addition of 15-foot corridors between development envelopes does not correlate with the intent and purpose of the Ordinance due to the detrimental affect upon existing habitat contained within such areas. These narrow corridors will not promote habitat as a result of restrictive solar orientation, lack of a meaningful amount of undisturbed open space (City staff anticipates 5 feet of disturbance outside of development envelope boundaries resulting from wall construction/improvement activity)

### 3. No Significant Benefit

Application of the existing ordinance will not significantly increase the quality of the environmentally sensitive portions of the site. The requirement for 15-foot wall setbacks in areas where adjacent properties were not obligated to meet the same setback criteria, will result in open space areas of very low natural and community value as a result of narrow width, heavy shading (detrimental to native species) and excessive wall structure improvements. Higher value open space within the designated wash corridor will be maintained and protected to the benefit of native species, property owners and the enhancement of community character. The ESL requirement for 15-foot wall setbacks will be adhered to in areas where adjacent property owners have employed similar side wall setbacks.

### 4. Conformance to Previously Adopted ESL Ordinance

The requested exemption is in conformance with previous versions of ESLO adopted prior to May 21, 2004.

### Conclusion

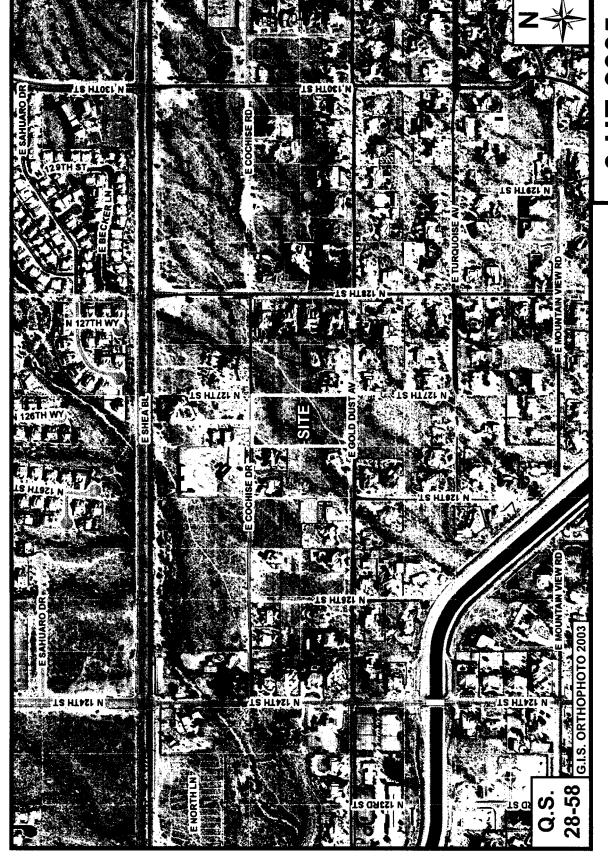
The applicant is seeking relief from the adopted ESLO requirements to retain an appropriate development objective for the subject property and to ensure the highest level of environmental benefit for those portions of the property dedicated as natural area open space. The applicant feels that the dedication of open space, in unique

circumstances, does not always conclusively ensure its welfare and contribution to the greater area, particularly under confining circumstances.

The applicant has revisited the site plan as a result of the ELSO updated and has introduced changes to the plan that includes efforts to be consistent with the intent and purpose of the ordinance. With the assistance of City staff, the site plan was revised with sensitivity to their requests and the proposed development plan currently meets or exceeds the objectives and requirements of ESLO (ver.2). Furthermore, the proposed development will also maintain continuity in the type of development that has occurred in the area, thus contributing positively to the character of the area.

Thank you for your consideration of this exemption.

ATTACHMENT #3



Gold Dust Property

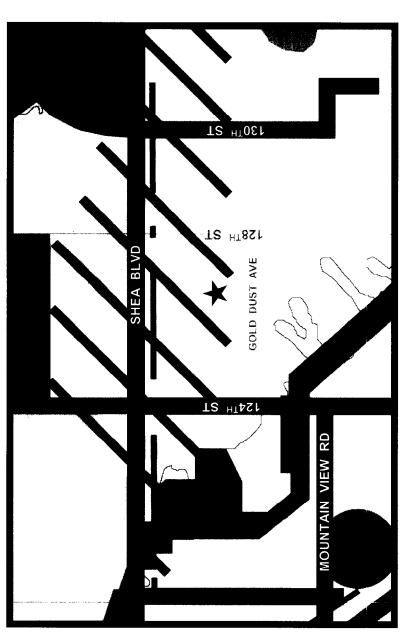
## <u>.</u>

Gold Dust Property

6-HE-2005

ATTACHMENT #3A

### **General Plan**





Developed Open Space (Golf Courses) Cultural/Institutional or Public Use

0

Mayo Support District

Regional Use District

Developed Open Space (Parks)

Natural Open Space

Mixed-Use Neighborhoods

Resorts/Tourism Shea Corridor

Suburban Neighborhoods Urban Neighborhoods

Rural Neighborhoods

Employment

Commercial

6-HE-2005 ATTACHIMENT #4

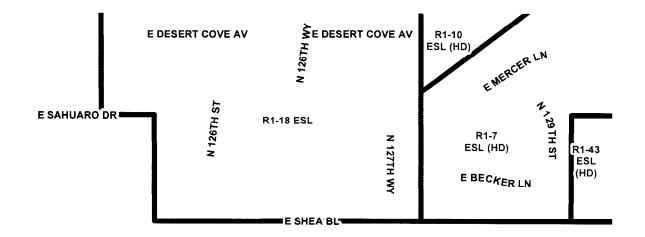
Ratified by Scottsdale voters March 12, 2002 revised to show McDowell Sonoran Preserve as of May 2004 revised to reflect General Plan amendments through June 2004 Adopted by City Council October 30, 2001 Location not yet determined

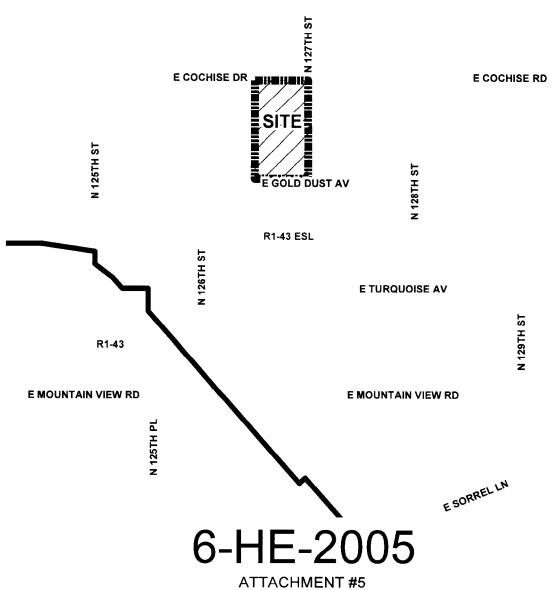
Recommended Study Boundary of the McDowell Sonoran Preserve

- City Boundary

. . 7

McDowell Sonoran Preserve (as of 8/2003)







### Gold Dust Main, LLC

2944 N. 44<sup>th</sup> Street, Suite 250 Phoenix, Arizona 85018

Tel: (602) 224-4195 • Fax: (602) 808-3965

June 30, 2005

Mr. Alan Ward Senior Planner City of Scottsdale 7447 E. Indian School Road Scottsdale, AZ 85251

RE:

NC Gold Dust Main, LLC

Hardship Exemption for ESLO

Dear Mr. Ward:

Our request for exemption requires that we provide a Neighborhood Involvement Report documenting any results of our resident notification efforts. Please accept this letter as the final report submittal that documents our notification of residents in the surrounding area and the feedback we have received.

We mailed certified letters accompanied by a site drawing (copies attached) to the neighbors as stipulated in the Neighborhood Involvement Packet on June 14, 2005. The list of recipients and the map of the area in which letters were circulated are attached.

We have received one phone call from the owners of parcel #217-32-013A (lot numbered 1 on lot map), in which the owner indicated they were in support of our efforts. We have also received a letter from the owner of parcel #217-32-040C (lot numbered 3 on lot map) that indicates support of our efforts (see attached). We have received no negative feedback from any neighbors.

Thank you for your time and consideration.

Sincerely,

Robin Biehl

NC Gold Dust Main, LLC

Encl.

### Dear Neighbor:

I own 5 acres near you where I am building my home at 12686 E. Gold Dust Avenue. While we were going through the City reviews for my property, the City changed an ordinance which affects wall setbacks on properties in north Scottsdale, including ours. It requires a 15 ft. setback from the property line.

We are making an application to the city for an exemption from the new ordinance in a few locations on my 5 acres. It is called a Hardship Exemption for ESLO.

This is not a rezoning case and we are still only going to have 4 homes on 5 acres as the site is zoned R1-43.

The attached plan delineates the conceptual location of the walls we are proposing.

As there are existing walls on or very close to the property lines of 3 of my lots, it is our desire to attach our wall to the existing walls that are shared rather than have a 15 ft. gap between an existing wall and a new wall. We believe that this would be unsafe and unsightly.

There are 3 locations that we are asking for exemptions as follows:

- Between Lots 1 and 2
- East side of Lot 1 where there is an existing wall.
- West side of Lot 3 where there is an existing wall.

We would very much appreciate it if you could call us with or fax us a letter of support for our request.

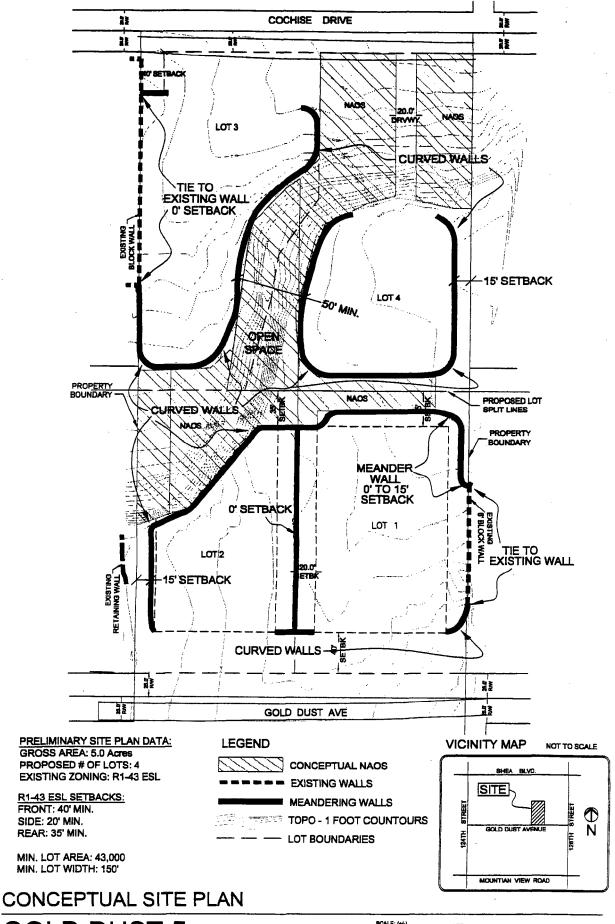
If you should have any questions, you are welcome to call me or my assistant Robin at 602.224.4195 or the City representative for the case, Mr. Al Ward at 480.312.7000.

Thank you for your consideration!

Sincerely,

Neil Ginsberg

Neil Ginsburg Encl.



### **GOLD DUST 5**

SCOTTSDALE, ARIZONA









	COMMUNITY INPUT CERT	IFICATIO	N	
variance	ity of Scottsdale it is important that all applicants for inform neighboring residents, affected school distinct the proposed use, as well as invite their input. ed certification with the application as verification to	tricts, and ot The applica	her parties int shall sui	that may be
Date	Name (person, organization, etc.) and address  Del adached listing	Contact Format		
		Meeting	Phone	Letter
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217 32 010 Joseph & Dorothy Hong 6051 N 23rd Pl Phoenix, AZ 85016

217 32 012D Anthony & Tamee Verdone 12690 E Cochise Dr Scottsdale, AZ 85259

217 32 013A Robert & Jan Bertsch 8621 Bunton Rd Willis, MI 48191

217 32 038E Joseph & Donna Olcavage 12601 E Cochise Dr Scottsdale, AZ 85259

217-32-040C Jean & Mitchell Little 12720 E Gold Dust Avenue Scottsdale AZ 85259

217 32 042E Joseph Frontauria 12756 E Turquoise Ave Scottsdale, AZ 85259

217 32 043D Barry & Mary Lynn Werthwine 12775 E Gold Dust Ave Scottsdale, AZ 85259

217 32 044A Keith & Laurie Tinyo 5 1070 Siskiyou Dr Menlo Park, CA 94025

217 32 045E John & Georgina Dibiasi 6 10145 N 126th St Scottsdale, AZ 85259

217 32 011 George & Winnie Reimann 12730 E Cochise Dr Scottsdale, AZ 85259

217 32 012E Ismail & Naheel Hamdan 3202 W Roosevelt St Phoenix, AZ 85009

217 32 037D Michael Goldman 12690 E Gold Dust Ave Scottsdale, AZ 85259

217 32 038F Ronald & Ann Sanfilippo 12645 E Cochise Dr Scottsdale, AZ 85259

217 32 040D Delmar & Martha Demaree 7801 E Gray Rd #2 Scottsdale, AZ 85260

217 32 0420 Gerald & Kim Gluscic 10068 N 128th St Scottsdale, AZ 85259

217 32 043E Alec & Diane Dollarhide 13031 E Cochise Rd Scottsdale, AZ 85259

217 32 044E John Rutherford & L Wells Valana 12652 E Turquoise Ave Scottsdale, AZ 85259

217 32 045F Lance & Jill Iserman 10075 N 126th St Scottsdale, AZ 85259 21732 OIZC Anjel Savaya 4725 E Spur Drive Cave Creek AZ 85331

217 32 012F Tony & Cynthia Pontarelli 11 12650 E Cochise Dr Scottsdale, AZ 85259

217 32 038C John & Sharell Mcneil 12 3407 N 39th Ave Phoenix, AZ 85019

217 32 040A Anahid Victoria Ordjanian 13 7149 170th St Flushing, NY 11365

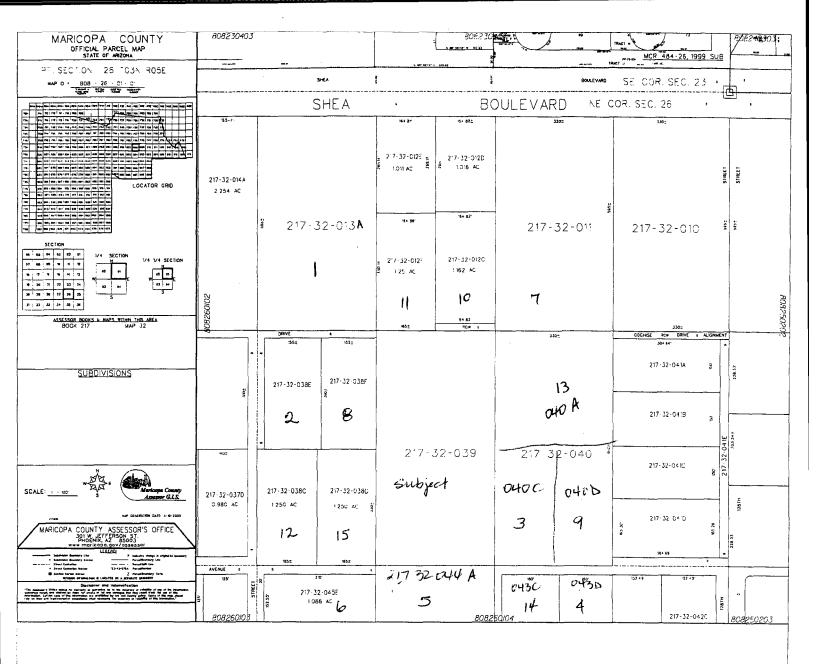
217 32 042D J P & Julie Zucchini 7537 E Mcdonald Dr Scottsdale, AZ 85250

217 32 043C James & Annette Hartsock 12707 E Gold Dust Ave Scottsdale, AZ 85259

217 32 043F Dan Pool 12772 E Turquoise Ave Scottsdale, AZ 85259

217 32 045D Dennis & Debra Eckel 12650 E Turquoise Ave Scottsdale, AZ 85259

217 32 038 D Hiridad R Bouzari 12640 E Gold Dust Ave 15 Scottsdale AZ 85259



06-20-05

Neil;

I have received your letter dated 6-14-05 with respect to your request for a Hardship Exemption for ESLO. With respect to your lot labeled #1, we are the neighbor just to the East of that lot, and are in support of your request to share the currently existing wall that is on the West most edge of our property.

Welcome to the neighborhood.

Regards,

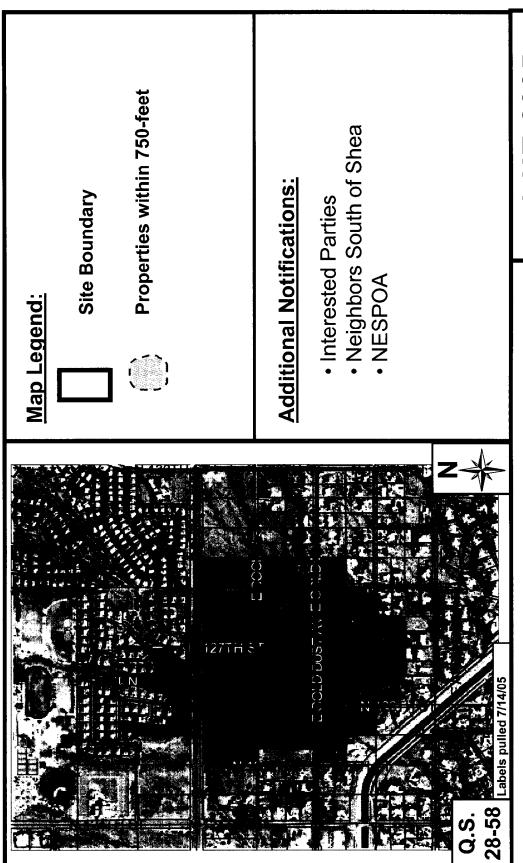
Mitch Little

12720 E. Gold Dust Ave

Scottsdale, AZ

85259

# City Notifications – Mailing List Selection Map



**Gold Dust Property** 

6-HE-2005

**ATTACHMENT #7** 



**ATTACHMENT #8** 



Photo 2 - Looking East

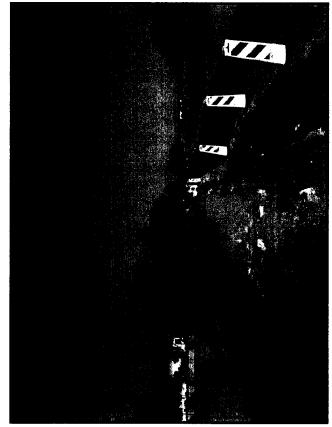


Photo 4 - Looking West

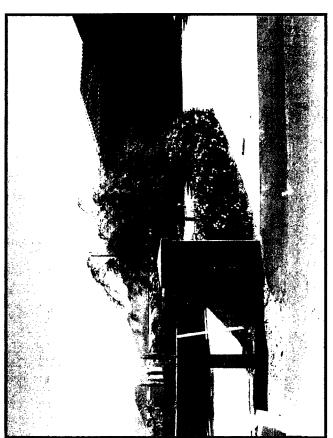


Photo 1 - Looking North



Photo 3 - Looking South

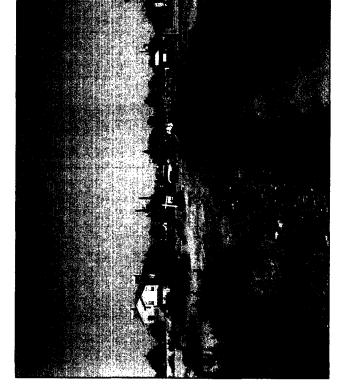


Photo 6 - Looking East

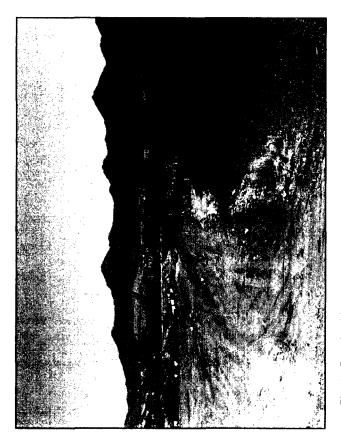


Photo 5 – Looking North

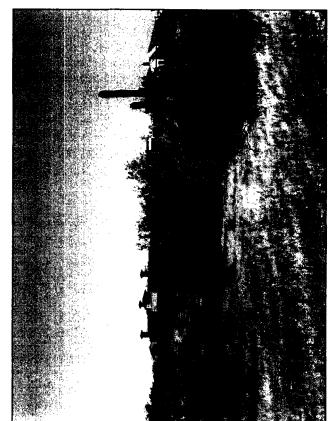
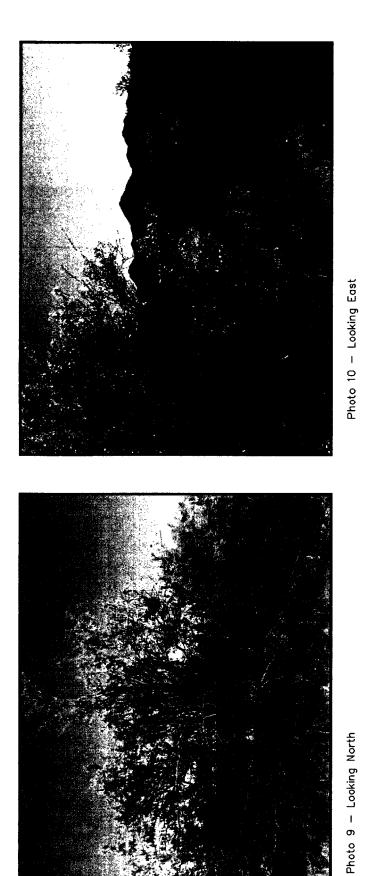


Photo 7 - Looking South

Photo 8 - Looking West



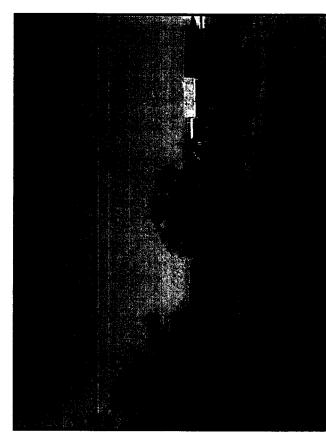


Photo 11 - Looking South

Photo 12 - Looking West

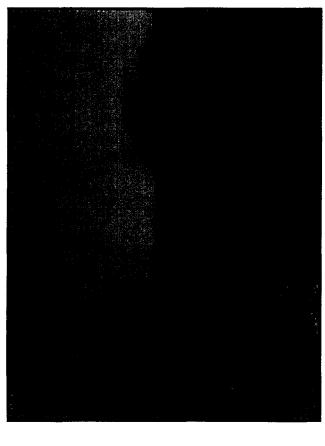


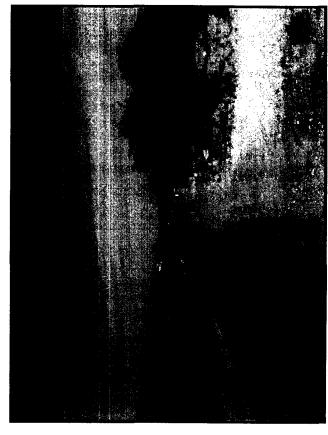
Photo 14 — Looking East

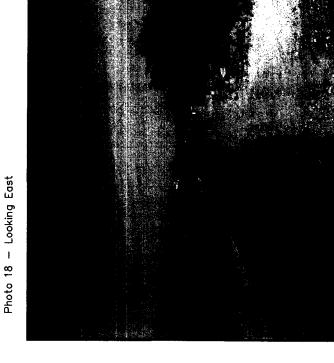


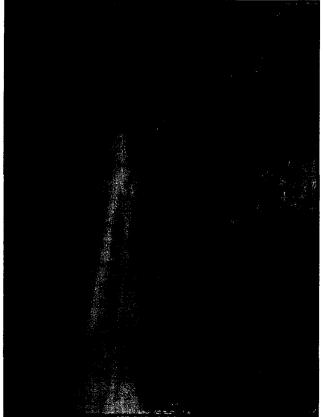
Photo 13 – Looking North



CONTEXT PHOTOGRAPHS







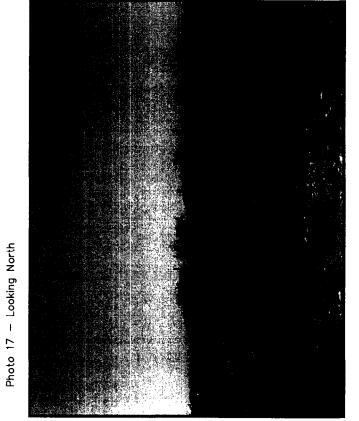


Photo 19 - Looking South

Photo 20 - Looking West

